

# ITALIAN PARALYMPIC COMMITTEE (CIP)

2020-2022 THREE-YEAR CORRUPTION PREVENTION AND TRANSPARENCY PLAN

## TABLE OF CONTENTS

1.	FOREWORD	3
1.1.	The Italian Paralympic Committee	3

2.	REGULATORY FRAMEWORK	. 4
2.1.	International Framework	. 4
2.2.	National Framework	. 6

3.	CORRUPTION PREVENTION PROCESS
3.1.	<b>Outer context analysis</b> 9
3.2.	Inner context analysis17
3.3.	Risk Assessment
3.4.	Risk Treatment
3.5.	Process Monitoring
3.6.	Roles and Responsibilities25

4.	APPOINTMENT, POWERS AND DUTIES OF THE RPCT	28
5.	WHISTLEBLOWING	29
6.	HUMAN RESOURCES TRANING	31
7.	CORRUPTION PREVENTION GOALS	31
8.	TRANSPARENCY OBLIGATIONS	32
9.	TRANSPARENCY GOALS	34
9.1	Transparency management process	34

### 1.FOREWORD

#### **1.1.** The Italian Paralympic Committee

The Italian Paralympic Committee (CIP), recognised as a government body under Law no. 124 of 7 August 2015, art. 8, paragraph 1 letter f) and Legislative Decree no. 43 of 27 February 2017, is the Confederation of Paralympic Sport Federations and Paralympic Sporting Disciplines, recognised by the Committee. National Sports Federations and Associated Sports Disciplines recognised by CONI, which Paralympic activities have been recognised by CIP, are also members of CIP.

CIP organises and develops national Paralympic sport, recognises and coordinates Italian Federations, Disciplines and organisations that mainly or exclusively engage in Paralympic sport and the Paralympic activity of Federations, Disciplines and organisations that engage in Paralympic sport as a side activity, prepares Paralympic athletes and provides them with adequate means to participate in the Summer and Winter Paralympic Games and in all other national or international Paralympic sporting events. Moreover, as part of Paralympic sports regulations, CIP adopts prevention and repression measures for substances altering natural physical performances of Paralympic athletes in Paralympic sports activities. CIP also endorses and promotes appropriate initiatives against all forms of discrimination and violence in sport.

To date, CIP recognises 28 Paralympic Federations, 8 Paralympic Disciplines, 13 Paralympic Promotion Bodies and 5 Paralympic Well-deserving Associations.

Besides Paralympic preparation, other CIP institutional activities include promotion, school, purchase, work, training and education.

CIP operates through its own bodies which are, according to art. 4 of the Statute, the National Council, the National Board, the President, the Secretary General and the Board of Auditors.

Considering the above, CIP is the lawmaker-appointed body in charge of fostering wellbeing and promoting the practice of sport among the disabled population at any level and for any type of disability and, therefore, the body in charge of recognising and coordinating IPC (International Paralympic Committee) and IOC-recognised (International Olympic Committee) Federations, organisations

Sporting Disciplines that engage in sports activities for disabled people, operating on Italian soil.

CIP therefore steers, coordinates and supervises Paralympic sport. It does not act directly on single sports disciplines and movements, which manage sports activities in its stead, but supervises them. CIP is currently under the supervision of the Prime Minister's Office, according to art. 1, paragraph 19, letter a) of Decree Law no. 181 of 18 May 2006.

To fulfil and implement its institutional duties, CIP employs Sport e salute S.p.A., a private company entirely owned by the Ministry of the Economy and Finance (MEF), established under art. 8 of Decree Law no. 138 of 8 July 2002 and converted with amendments into Law no. 178

3

of 8 August 2002. CIP employs Sport e salute S.p.A. under a service contract governing relations, including financial relations, between them.

CIP also employs Sport e Salute S.p.a.'s human resources, in line with what has been established between CONI and Sport e Salute Spa, which has taken on all the staff already employed by CIP, as per art. 17, paragraph 4, of Legislative Decree no. 43 of 27 February 2017.

The adoption of the Three-Year Corruption Prevention and Transparency Plan (PTPC) is set out in Law no. 190 of 6 November 2012, containing and fulfilling the indications of the National Anti-Corruption Plan (PNA) approved by the National Anti-Corruption Authority (ANAC), according to art. 1, paragraph 2-bis, of the law itself.

This law requires Public Administrations to adopt a Three-Year Corruption Prevention Plan to develop a corruption prevention strategy, outline an action plan based on the analysis of risk exposure levels of the offices and indicate sensitive areas, practical measures to implement according to each specific risk danger level and who is in charge of implementing each measure in a set time frame.

On 29 May 2018, CIP decided to appoint the person who holds the same position in CONI and Sport e Salute S.p.a. as its Anti-corruption and Transparency Officer (RPCT) and to adopt the same corruption prevention process used by both bodies (see par. 3 below).

Lastly, it should be pointed out that recent provisions included in Law no. 145 of 30 December 2018, "Government Budget for 2019 and multi-annual budget for the three-year period 2019-2021" and the recently approved Sport e Salute S.p.A. Statute (dated 16 January 2019) called for a review of the processes and a redefinition and evaluation of activities at risk of corruption during 2019.

# **2.**REGULATORY FRAMEWORK

### 2.1. International Framework

Corruption, in its broadest definition, means directly or indirectly offering, giving, receiving or requesting anything valuable to improperly influence the actions of another party<sup>1</sup>.

The Council of Europe, the OECD and the UN require their conventions signatories to criminalise the "offering", "promising" and "giving" of a bribe. This recalls the concept set out above.

Italy has ratified a series of anti-corruption Conventions, such as:

• the 1997 Convention on Combating Bribery of Foreign Public Officials in International Business Transactions (Anti-Bribery Convention), ratified by Italy with Law no. 300 of 2000, and the Recommendations proposed by the Organisation for Economic Cooperation and

<sup>&</sup>lt;sup>1</sup> See 'Corruption: a glossary of International Criminal Standards' by OECD, 2007.

Development (OECD), designed to develop contents and prevention systems and to promote integrity and transparency;

• the Strasbourg *Civil and Criminal Law Conventions on Corruption* adopted by the Council of Europe in 1999 and ratified by Italy under Laws 110 and 112 of 28 June 2012, which establish the prosecution of active and passive public and private corruption offences and effective justice for people who have received damages resulting from an act of corruption;

• the Merida Convention (*United Nations Convention against Corruption*) adopted by the UN General Assembly on 31 October 2003 and ratified by Italy under Law 116 of 2009, which is the first tool implemented by the international community to fight corruption as a cross-border issue.

It is worth mentioning that there are two separate but related corruption prevention areas in the sports system, which must be taken into account in the fight against corruption.

\*\*\*

The first area, defined *on the field*, concerns sports performance and events (i.e. doping, referee and athlete fraud). The *off-the-field* area, on the other hand, covers organisational and administrative structure of institutions (internal sponsorship management processes, procurement, voting systems and event-bidding)<sup>2</sup>. These two areas have been the object of a recent production of soft laws, including:

• *Recommendation Rec2005(8) on the Principles of Good Governance in Sports* of the Council of Europe's Committee of Ministers;

• United Nations Office on Drugs and Crime's 2010 Good Practice Guidance on Internal Controls, Ethics, and Compliance;

- OECD's 2012 Recommendation on Fighting Bid Rigging in Public Procurement;
- United Nations Office on Drugs and Crime's 2013 A Strategy for Safeguarding against Corruption in Major Public Events;
- OECD's 2015 Effective Delivery of Large infrastructure Projects;

• OECD's 2015 High-Level Principles for Integrity, Transparency and Effective Control of Major Events and Related Infrastructures e Recommendation on Public Procurement;

• OECD's 2016 Principles for Leveraging Local Benefits from Global Sporting Events and Organising Sporting Events;

• OECD's 2017 Recommendation on Public Integrity;

<sup>&</sup>lt;sup>2</sup> CIP's PTPC is part of the off-the-field area.

• United Nations Office on Drugs and Crime's 2018 *Manual on corruption surveys: Methodological guidelines on the measurement of bribery and other forms of corruption through sample surveys.* 

### 2.2. National Framework

Corruption, according to the legal concept provided by the Italian Criminal Code, is an offence that must necessarily be committed with complicity and its definition includes many cases in which a Public Official abuses their power to obtain private or corporate undue advantages.

Among Criminal Code offences against Public Administration, a bribery is committed when a Public Official or a Civil Servant receives or accepts a promise of undue compensation from a private individual to:

- Perform an act in their function (bribery to exercise a function or improper bribery, according to art. 318 of the Italian Criminal Code);
- Delay or refrain from acting in the exercise of their function, or act against their function (proper corruption, according to art. 319 of the Italian Criminal Code);
- Favour or damage a party in a civil, criminal or administrative trial (corruption in court proceedings, according to art. 319-ter of the Italian Criminal Code).

In the National Anti-Corruption Authority's (ANAC) PNA, the definition of corruption is broadened as *maladministration*, which includes all those acts and behaviours which, even though not classified as specific crimes, hinder the necessary care of public interest and undermine public trust in the integrity of administrations and entities carrying out public activities.

Law no. 190 of 6 November 2012 incorporates the indications of the Conventions ratified by Italy (see paragraph 1.1.) and introduces a corruption prevention scheme, in its broadest sense, on two levels:

- 1. national, by issuing the National Anti-Corruption Plan (PNA);
- local, where all Local Governments adopt the Three-Year Corruption Prevention and Transparency Plan (now the Three-Year Corruption Prevention Plan) according to the indications provided in the PNA and in the implementing decrees. This was proposed by the Anti-Corruption and Transparency Officer.

With CiVIT Resolution no. 72/2013, on the proposal of the Civil Service Department, the National Anti-Corruption Authority published the 2013 National Anti-Corruption Plan (PNA 2013), according to art. 1, paragraph 2, letter b) of Law 190/2012 asking each Administration to:

• appoint the Anti-Corruption and Transparency Officer (RPCT);

 draw up the Three-Year Corruption Prevention and Transparency Plan, which assesses the level of corruption risk exposure for each office and indicates the measures to prevent such risk, with appropriate procedures to select and train employees in corruption-exposed departments.

In the same year, the introduction of Legislative Decree 39/2013 on "*The incompatibility of positions in public administrations and government-controlled private bodies*" provided an additional corruption prevention mechanism to avoid illegal agreements and conflicts of interest in public offices, as well as to prevent the causes of ineligibility and incompatibility of positions in public administrations and government-controlled private bodies.

With Resolution no. 12 of 28 October 2015 (PNA 2015), ANAC provided additional indications and clarifications on the contents of the previous PNA. ANAC better defined the roles of internal actors involved in the Plan's adoption process, specified the different phases of the corruption risk management process and, above all, in a special section, detailed the public contracts risk area.

After that, the National Anti-Corruption Authority, with Resolution no. 831 of 3 August 2016, approved the 2016 National Anti-Corruption Plan (PNA 2016), where ANAC provided important clarifications on the contents of the previous PNA and Legislative Decree no. 97/2016.

More specifically, as a result of Legislative Decree no. 97/2016, the explicit reference to the Three-Year Transparency and Integrity Plan (PTTI) has been deleted. Instead, the methods to implement transparency must be identified no longer in a separate act, but as an integral part of the PTPC, where those in charge of conveying and publishing documents, information and data are indicated in a special section along with organisational solutions that can ensure that transparency obligations in force are complied with.

Article 2-bis, paragraph 2, of Legislative Decree no. 33/2013, as amended by Legislative Decree no. 97/2016, also established that government-controlled companies must apply the same rules on transparency provided for Public Administrations, both in terms of organisation and activity carried out, "since they are compatible".

The above Decree shows that the concept of transparency, which is closely related to integrity, is a key instrument to ensure compliance with the principles of impartiality and good performance, established by the Constitution, enabling public scrutiny over:

- fair and proper use of public authority;
- responsible fulfilment of institutional duties;
- efficient and effective use of government resources.

Transparency makes Public Administration more accessible to the public and businesses.

On 2 October 2018, ANAC adopted Resolution no. 840 of 2 October 2018, which provided guidance on how to interpret and implement the RPCT's powers to verify, monitor and investigate when cases of alleged bribery are detected or reported. The resolution was essential to provide consistent responses to several requests received from industry professionals and the very RPCTs.

With resolution no. 21 of 21 November 2018, ANAC definitely approved the 2018 Update to the PNA. This document also provides clarifications on a few aspects concerning the RPCT revocation procedure and the creation of the Authority's list of officers.

Lastly, with resolution no. 1064 of 13 November 2019, ANAC definitively approved the 2019 National Anti-Corruption Plan (PNA 2019). The Plan focuses on the general section of the PNA. It reviews and combines all past indications in one single steering document. It also includes directives developed over time, which have also been regulated by specific acts. In 2019 PNA, ANAC points out that corruption of public officials can occur in different environments and positions. There can therefore be corruption in political, law-making, legal and administrative decision-making. This does not change the unified nature of corruption as one single phenomenon. In this sense, expressions such as "political corruption" or "administrative corruption" refer to the context in which the phenomenon occurs rather than to different kinds of corruption.

CIP refers to the following resolutions in its PTPC:

- no. 833 of 3 August 2016 containing guidelines on how the Anti-Corruption and Transparency Officer shall assess the ineligibility and incompatibility of administrative positions, as well as ANAC's monitoring activities and assessment powers in the event of ineligible and incompatible positions;
- no. 1310 of 28 December 2016 containing "First guidelines on how to implement the obligations of disclosure, transparency and dissemination of information contained in Legislative Decree no. 33/2013 as amended by Legislative Decree no. 97/2016".

### **3. CORRUPTION PREVENTION PROCESS**

CIP's corruption prevention process includes the following steps:

- 1. Inner and outer context analysis;
- 2. Risk assessment;
- 3. Risk management;
- 4. Implementing and monitoring process performance.

### 3.1. Outer context analysis

### Recent international developments in the fight against corruption

Since the 1990s, corruption has been internationally recognised as a global phenomenon affecting public and private industries.

As in these industries, corruption scandals have also affected the sports industry, starting with the 2002 Winter Olympics in Salt Lake City, after which the International Olympic Committee adopted its own Code of Ethics and corruption prevention measures, up to the recent scandals involving FIFA.

Several international initiatives have been launched to respond to these phenomena in sport, including the IPACS (International Partnership against Corruption in Sport), which involves both national states and international organisations such as OECD, Council of Europe, IOC, with the aim of establishing anti-corruption and integrity standards.

In November 2017, UNCAC Resolution 7/8 "Corruption in Sport" was approved, which was firmly supported by the Anti-Corruption Department of the Italian Ministry of Foreign Affairs. It contains appropriate measures to tackle corruption, especially concerning international major events (e.g. the Olympic Games).

In the introduction, the Resolution underlines both UNCAC's key role in coordinating the actions of governments in the fight against corruption and the negative consequences that corruption has on sport as it undermines its importance in our society. The role of civil society, media, universities and private businesses is stressed with a multi-stakeholder focus.

In the operational part, on the other hand, the importance of a solid domestic law-making system along with law enforcement procedures to coordinate and exchange information is emphasised. States are encouraged to develop confidential whistleblowing systems along with protection programmes for whistleblowers and witnesses. Finally, the Parties are encouraged to promote ethical practices, improve their own whistleblowing schemes and cooperate in the investigation of corruption, also in a broader sense.

On this, on 12 December 2018, the Council of Europe adopted recommendations calling on European governments to take measures to improve the fight against corruption in sport (*Recommendation CM/Rec 2018-12 of the Committee of Ministers to member States on the promotion of good governance in sport*).

The initiatives promoted by the G20, during the meetings of the *Anti-Corruption Working Group* (ACWG), in which issues of corruption prevention in sports organisations are discussed in depth, are also worth mentioning.

Finally, it should be pointed out that the International Paralympic Committee (IPC), after 18 months of consultation, on 25 October 2019 published its own governance review proposals,

which included a few significant changes for the organisation. Important key principles for change, including transparency and anti-corruption, have been laid down in the proposals submitted, including:

<u>Greater involvement</u>: improving the decision-making process to enable all IPC and other members to participate regularly and extensively in the Paralympic movement.

<u>Clear roles</u>: the President, IPC Board of Directors and the Director-General's roles and procedures will be clarified to ensure effective and efficient decision-making and to define their leadership, governance and management obligations.

<u>Adjusted committees</u>: number, nature, composition and role of the various committees and working groups will be updated to match IPC's strategic priorities.

<u>Qualified and diverse people</u>: People who sit on IPC's decision-making bodies must have the necessary skills and expertise for the tasks they are performing. They must also reflect the Paralympic Movement's diverse nature, which involves giving priority to the appointment of people with disabilities, people from all regions of the world and gender balance.

<u>Integrity standards</u>: high integrity and conduct standards will be required of people and members with independent bodies in order to enforce these standards.

<u>Transparency</u>: greater transparency in decision-making with new IPC procedures to be implemented that will ensure transparency and accountability to members, stakeholders and the wider Paralympic movement.

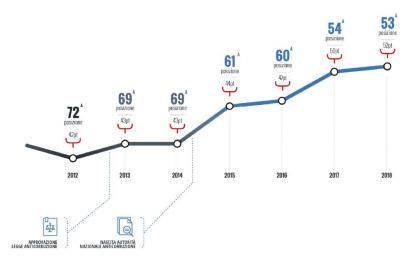
\*\*\*

The Eighth Conference of the States Parties (CoSP) to the United Nations Convention against Corruption (UNCAC) was held in Abu Dhabi from 16 to 20 December 2019. This biennial meeting is intended to assess and steer the implementation of the Convention, a global binding tool to prevent and fight corruption. More than 1,300 delegates attended the Conference, representing 156 countries and numerous intergovernmental and non-governmental organisations. Italy endorsed the resolution presented by Russia on protecting sport from corruption, largely based on Resolution 7/8, presented by Italy in the previous 2017 CoSP, supplemented with a few innovative elements, such as the acknowledgement of organised crime infiltrating the sport industry and the call to improve cooperation between sports federations and law enforcement agencies, while maintaining the principle of sport's independence. The resolution also has an operational purpose, which led to UNODC's task of drawing up a thematic study on corruption in sport.

Besides, Italy presented the resolution on how to measure corruption. The issue, already addressed at the G7 during the Italian Presidency in 2017 and then at the G20, was brought for the first time to the attention of the CoSP UNCAC. The resolution stresses the importance of developing an international statistical framework based on scientific methods and reliable data

sources, such as direct experience data, official court statistics and risk and vulnerability indicators, in order to overcome the effects resulting from merely perceptive indicators, which may increase public corruption perception based on the effectiveness and reputation of competent authorities' law enforcement action, rather than on its actual size.

To date, the best known and most widely used index is the *Corruption Perception Index*, published by Transparency International (TI-CPI), which provides a national measure for most of the world's countries. The index measures the amount of corruption perceived in public administrations by aggregating data from surveys conducted by consulting agencies (at least three for each country analysed). The study, published annually, is based on 13 surveys conducted by corruption experts in 180 countries around the world. Also, data from studies in other areas were cross-referenced: the "Democracy Index" published by "The Economist Intelligence Unit", the "Freedom in the World Index" published by "Freedom House", and the "Annual Democracy Report" published by "Varieties of Democracy". In 2018, the Corruption Perception Index ranked Italy **53rd** out of 180 countries in the world, with a **score of 52 out of 100**, with a slowly growing trend compared to the global and European rankings, where Italy is moving away from the last places.

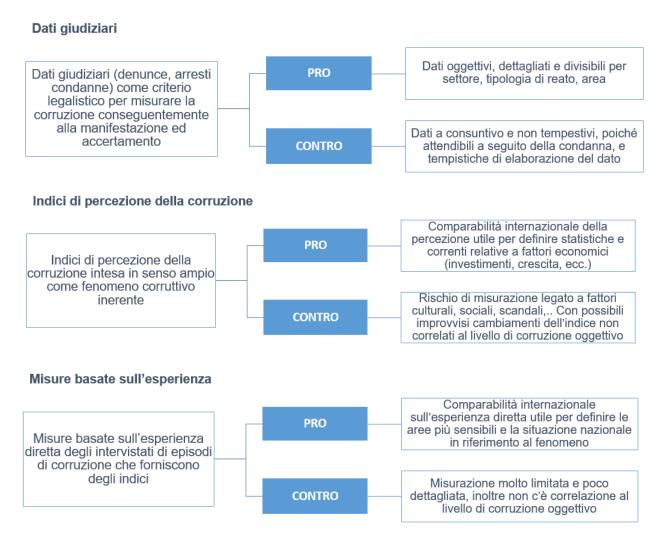


source: www.transparency.org./cpi

On this, there are three types of measurements.

- a) Court data: corruption measured by the "legal" criterion, i.e. a direct experience of the phenomenon and corruption that already manifested itself (complaints, arrests or convictions);
- b) Perception indicators: corruption measured in a broad sense, i.e. deviation from commonly accepted moral rules, and also measures latent corruption;
- c) Experience-based measurements: corruption measured by surveying corruption episodes respondents' direct experience (rather than their perception). This strategy covers corruption in a broad sense and also measures the direct experience of latent corruption.

Each type of measurement has pros and cons, as summarised in the following tables:



Source: "la corruzione – definizione, misurazione e impatti economici" Vol.1 Formez.

# Recent national and international studies on corruption and fraud

The legal definition of fraud may vary according to jurisdiction. In Italy, there are several offences relating to fraud<sup>3</sup>, besides corruption. Internationally, a definition that is independent of individual national legal contexts has been developed by ACFE (Association of Certified Fraud Examiners) and AICPA (American Institute of Certified Public Accountants) and reads as follows:

<sup>&</sup>lt;sup>3</sup> Such as, for instance:

Fraud (art. 640 criminal code)

<sup>•</sup> Computer fraud (art. 640 ter criminal code)

Insolvency-related fraud (art. 641 criminal code)

<sup>•</sup> Insurance fraud (art. 642 criminal code)

<sup>•</sup> Financial statement fraud (art. 2621 - 2621-bis - 2621-ter - 2622 civil code)

Asset misappropriation (art. 646 criminal code)

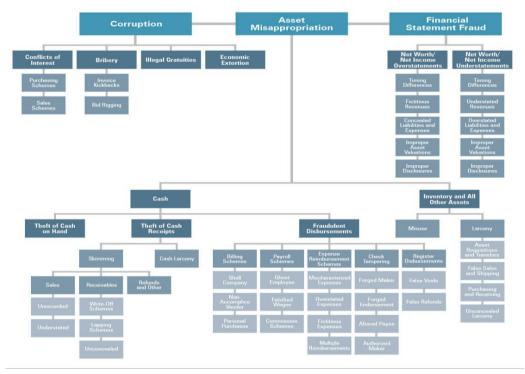
Sales fraud (art. 515 criminal code)

<sup>•</sup> Public procurement fraud (art. 356 criminal code)

"Any intentional act or omission designed to deceive others, resulting in the victim suffering a loss and/or the perpetrator achieving a gain".

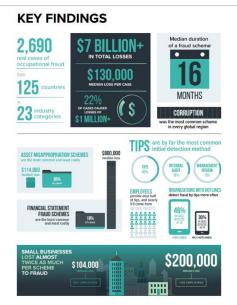
ACFE has also developed the "**Fraud Tree**" diagram, which classifies the different types of fraud, in which corruption is one of the three main categories, along with asset misappropriation and financial statement fraud.

The corruption "branch" is then divided into "conflicts of interest", "bribery", "illegal gratuities" and "economic extortion".



Source: "la corruzione – definizione, misurazione e impatti economici" Vol.1 Formez.

Lastly, ACFE draws up the "Report to Nations", a report on fraud, every two years. The latest was released in 2018 and contains an analysis of 2,690 occupational fraud cases reported between January 2016 and October 2017, in 125 countries and 23 different industries. It is based on an online survey completed by 41,573 certified fraud examiners who have dealt with such cases.



Source: Report to the Nations – 2018 Global Study on occupational fraud and abuse (ACFE)

This study shows that corruption is one of the greatest risks of fraud for organisations. Specifically, the study shows the frequency and "financial damage" caused by fraud in businesses. The first three departments by fraud frequency are accounting, operations and sales, which together account for 40% of total fraud cases.

In terms of "financial damage", the largest damage is done by Executive and Upper Management, which caused a median loss of \$729k, along with Information Technology, \$225k, and accounting, \$212k.

Department*	Percent of cases	Median loss
Accounting	14%	\$ 212,000
Operations	14%	\$ 88,000
Sales	12%	\$ 90,000
Executive/upper management	11%	\$729,000
Customer service	8%	\$ 26,000
Administrative support	8%	\$ 91,000
Other	6%	\$ 77,000
Finance	6%	\$ 156,000
Purchasing	5%	\$ 163,000
Facilities and maintenance	3%	\$ 175,000
Warehousing/inventory	3%	\$200,000
Information technology	3%	\$225,000
Marketing/public relations	2%	\$ 80,000
Manufacturing and production	2%	\$200,000
Human resources	1%	\$ 76,000

Source: Report to the Nations – 2018 Global Study on occupational fraud and abuse (ACFE)

Tips are the most frequent way of detecting fraud (40%), but it is important to understand that 53% of tips are from employees and 32% from third parties (suppliers, customers, etc.).

Lastly, the ACFE study shows that, in executive and/or management positions, men cause on average greater financial damage than women (partly because top management positions are often held by men): the median financial damage caused by men amounts to \$1,000k, while that caused by women amounts to \$295k.

\*\*\*

As for corruption in Italy, on October 17, 2019 ANAC, in partnership with the Guardia di Finanza, published the document *"Corruzione in Italia (Corruption in Italy) (2016-2019)"*, where measures issued by judicial authorities in the last three years were analysed and a detailed overview of corruption cases in terms of location, transactions, bodies, industries and parties involved was drawn up.

Although the type of analysis is scarcely useful for prevention purposes, it covers a phenomenon that is narrower than integrity and is processed much later than the event (e.g. a conviction can be obtained even many years after the corruption event took place), and the results are therefore unbiased, extremely detailed and broken down by geographical areas and industries.

The industry most at risk is still public works, in a broad sense that also includes redevelopment and maintenance operations (buildings, roads, land safety implementation): 61 corruption cases were registered in the three-year period, accounting for 40% of the total. Next comes waste management (collection, transport, handling, disposal) with 33 cases (22%) and healthcare with 19 cases (medicines, medical equipment and instruments supply, washing and cleaning services), accounting for 13%.

On the whole, the analysis of past events reveals that bribes take place according to fixed settlement methods, which ensure widespread compliance with a series of informal rules and which vary according to the primary function in a set environment (political, administrative, business). On this point, ANAC's analysis confirmed the so-called bribe "disappearance" phenomenon, where financial transactions are becoming less and less frequent. Money is still the main tool for illegal agreements, so much so that it is used in 48% of the cases examined, often for small amounts ( $\epsilon_2,000-3,000$ , but in some cases even just  $\epsilon_{50-100}$ ) and sometimes as a fixed percentage of the procurement value. In particular, jobs are the new frontier for illegal agreements: especially in southern Italy, spouses, relatives or individuals linked to the corrupted person (not infrequently for patronage reasons) were hired in 13% of cases. Then, as a sign of the rise of more complex criminal methods, there is the assignment of professional services (11%), especially consultancies, often given to individuals or legal entities that can be linked to the corrupted person or are corrupted themselves. Illegal gratuities occur in 7% of cases.

\*\*\*

The outer context analysis should detect external factors/events that may potentially drive corruption risk.

This analysis was carried out according to the following logical categories of factors/events:

- 1. sport, society, culture (e.g. major events organisation);
- 2. law, finance and politics (e.g. lobbying activity);
- 3. industry and technology (e.g. the use of new data transmission technologies).

The most relevant categories in terms of impact and likelihood of occurrence are sports, social, cultural, legal, financial and political factors/events.

The first category is indeed made up of factors/events which, due to their unusual nature and the short, strict deadlines required to be prepared, may risk deviating from procedures and rules in order to obtain results, thus reducing the effectiveness of existing control systems. In other words, pressure generated could create an environment where achieving results is a priority that justifies violating or bypassing existing procedures.<sup>4</sup> It is well known that such issues have historically been observed both in event bidding and in event organisation. This is an inherent risk with high potential impact in financial and reputational terms and the likelihood of its occurrence is also high due to the pressure associated with the event.

In any case, these events do not occur very often.

As for legal, financial and political factors, most of the cases are lobbying activity to obtain undue legislation for one's own benefit, especially in terms of financial resources allocation and in matters that may affect CIP. Among these cases is also the case where, after new rules are introduced for which compliance is required, CIP, in order to avoid non-compliance penalties, uses corrupt practices to clear controls and inspections.

The likelihood of such cases is very low, considering the absence of precedents.

<sup>&</sup>lt;sup>4</sup> See A Strategy for Safeguarding against Corruption in Major Public Events, UNODC, 2013.

### 3.2. Inner context analysis

The ultimate goal of inner context analysis is to pinpoint sensitive areas where corruption risk is highest. The activities at risk are determined according to how corrupt behaviours could be implemented, based on the risky behaviours specified in Law no. 190/2012.

CIP's activities at risk, sorted by level of inherent risk, are shown in the table below:

Table 1. (11) activities with Law 190/2012's own risks

Codice attività	Attività a rischio	Livello di RISCHIO INERENTE
1	Programmazione degli acquisti	ALTO
2	Individuazione delle conformi procedure da effettuare per l'affidamento	ALTO
3	Effettuazione delle procedure di affidamento e aggiudicazione	ALTO
4	Gestione operativa dei contratti e verifica dell'erogazione delle prestazioni	ALTO
10	Assegnazione dei contributi per l'attività di preparazione paraolimpica e di alto livello delle FSP	MEDIO
11	Assegnazione e gestione di fondi pubblici per progetti finanziati	MEDIO
5	Gestione contabilità, tesoreria e Bilancio CIP	BASSO
6	Gestione dei pagamenti	BASSO
7	Gestione e controllo delle carte di credito	BASSO
8	Gestione della piccola cassa	BASSO
9	Controllo e approvazione dei Bilanci delle FSP	BASSO

The above activities at risk, and their inherent risk assessment, are specifically analysed by the Managers of the departments involved, with the support of CIP's RPCT, (see par. 3.3 below "*Risk assessment - Operating procedures*") in order to understand the results of the RPCT's supervisory and control activities carried out during the year and recent important organisational and legal news on the matter.

### 3.3. Risk Assessment

For each activity belonging to type ATT. 1 and ATT. 2, R.P.C.T. supports the Company Managers involved in inherent risk assessment in order to define priority actions.

Inherent risk assessment is carried out through worst-case methodology, based on the following dimensions:

- a) Probability;
- b) Potential impact.

### Probability of occurrence assessment

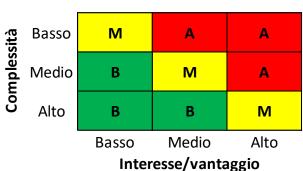
The probability of occurrence is assessed in relation to the following variables:

- Conduct complexity needed to realize the infringement, which is defined in relation to
  elements such as the number of people/departments that it is necessary to involve for the
  conceivable realization of the crime pattern, the publicity/spread of actions/documents abuse
  object, the technical complexity/accessibility of such documents, etc.;
  - Concreteness of interest/benefit of the briber/extorted person, so the interest/benefit conceivable from the conduct is defined in a specific and detailed way in order to determine the real "motivational drive".

For each variable are defined the following three levels:

Variables	High (A)	Medium (M)	Low (B)
Level of conduct complexity needed to realize the infringement	People to be involved to realize the infringement have to be more than 3 and belonging to different departments/units. Actions needed to realize the infringement involve several business activities and information systems equipped with application controls. Documents needed to realize the infringement is easily accessible within the organization and contents are easily understandable.	People to be involved to realize the infringement have to be less than 3 and belonging to different departments/units. Actions needed to realize the infringement involves different activities and information systems. Documents needed to realize the infringement is accessible only to limited user categories and contents can be easily understood only by concerned people.	All people belong to the same department/unit. Actions needed to realize the infringement is not complex or difficult and do not require the use of information system equipped with application controls. Documents needed to realize the infringement is accessible only with formal request and contents are highly technical.
Real interest/benefit obtained from the infringement	Interest/benefit that could be realized is real, direct and immediate, either for passive and active parties There are documented historical cases related to the infringement.	Interest/benefit that could be realized concrete, direct and immediate only for one of the parties (passive or active), while for the other one is more articulate and indirect. There are documented historical cases related to the infringement, even if not directly attributable to the sports system	Interest/benefit that could be realized is difficult to configure. There are not documented historical cases related to the infringement.

Probability level assessment (High, Medium, Low) is carried out through the following matrix, which expresses a combined value of the two variables previously explained.



# Livello di probabilità

Additional qualitative/quantitative factors, such as the frequency of risky acts/measures, the presence of strong external pressure, the professional/institutional/high risk market environment, etc., are also considered in the probability assessment.

# Level of potential impact assessment

The potential impact of a corruptive event can be expressed in different ways connected to the corruptive crime pattern and to the type of sensitive activity and it is assessed in relation to the following dimensions:

- **reputational:** the reputational impact is assessed taking account of the news spread level from media and of any consequent damage of CIP image;
- **economic-financial:** the economic and financial impact is assessed taking account of CIP damages caused by crime commission;
- **legal sanction:** the legal impact at sanction level is linked to possible crime commission, which may involve the initiation of a judicial proceeding and/or the sanction imposition.

In this way, that dimension has the same impact level on each sensitive activity therefore, being a "constant", it is not assessment topic.

The table below provides the assessment scale of the level of potential impact.

Dimensions	High (A)	Medium (M)	Low (B)	
Reputational Impact	Alert by national and international media with long-term damage of CONI public image	Alert continued by local media with consequence on CONI stakeholders	Minimum alert at local media level and with short-term.	
Economic- Financial Impact	Economic-financial estimated impact is more than 1% of the production value of CIP S.p.A.	Economic-financial estimated impact is between 0.5% and 1% of the production value of CIP	Economic-financial estimated impact is less than 0,5 % of the production value of CIP	
Legal Sanction Impact			eedings and the imposition of the	

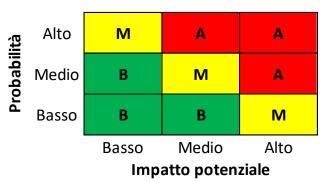
### Inherent risk assessment

The inherent risk assessment is carried out through the combination of probability and potential impact levels for each corruptive crime pattern.

Where inherent risk value is high (A) these activities have a high relevance, needed priority and the periodic monitoring cycle, for each subsequent stage of the risk management process.

Where inherent risk value is medium (M) these activities have a relevance that is conditioned by the priority assigned to activities with a high inherent level of risk.

Where inherent risk value is low (B) these activities are characterized by opportunities assessment regarding monitoring terms and any corrective actions to be implemented.



# Livello di rischio inerente

### **Operating Procedures**

R.P.C.T. supports the Company Managers competent to identify the relevant risk activities for the purposes of the Law 190/2012 and carry out an inherent risk assessment for each activity.

The results of the analyses carried out are formalized in a matrix of risk activities, in which for each activity the conceivable offences, the patterns of conduct and the assessment of the inherent risk are indicated. This documentation is considered to be an integrated part of this PTPC.

### 3.4. Risk Treatment

Considering the organisational structure that characterizes CIP, the control criteria to monitor the risk activities have been identified in relation to the measures for the prevention listed in the Anti-corruption Plan and considered more important and/or in consideration of the organizational structure of CIP.

The control criteria identified are applicable in relation to the two Organizations as indicated in the table below:

Control criteria	CIP
1. Duties separation	Applicable after single activity
	assessment
2. DATA and documents traceability	✓
3. Powers formalization	✓
4. Procedures, protocols, acts on activities management	✓
5. Anti-Corruption Staff training	✓
6. Conflict of interest management and integrity requirements	
related to corruption crime	v
7. Collegial decision-making	Applicable after single activity assessment
	Applicable after single activity
8. Decision traceability	assessment
9. DATA, documents, actions transparency and accessibility	✓
	Applicable after single activity
10. Information flows towards R.P.C.T.	assessment

R.P.C.T. supports the Company Departments Manager in charge of specific prevention controls/measures identification and assessment for each activity mapped in the Plan through above criteria.

In particular, the assessment is carried out by the following values scale:

- *adequate* the control/measure detected is adequately planned in order to reduce the inherent risk level of crime commission to a minimum residual risk level;
- *partially adequate*: the control/measure detected shows aspects to be reviewed/integrated or needs improvement in order to reduce the residual risk level to a minimum level;

• *inadequate*: The control/measure is not detected or is not logically able to reduce the inherent risk level, which remains substantially unchanged.

The following scores are associated with the individual controls assessment:

- 1 (Adequate);
- 0,5 (Partially adequate);
- 0 (Inadequate).

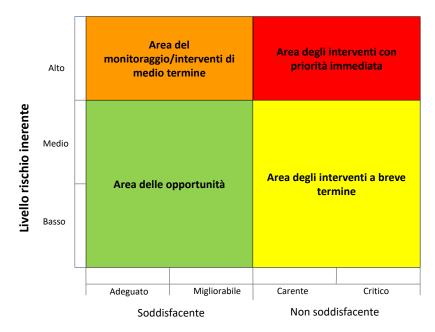
The scores sum obtained by the individual checks/measures detected expresses the summary monitoring system assessment based on the following ranges:

SATISFACTORY MONITORING SYSTEM		NO SATISFACTORY MONITORING SYSTEM		
(range 100%-80%)		(range 79%-0%)		
Adequate Improvable		Lacking	Crucial	
Range: 100%-90%	Range:89% -80%	Range: 79% -51	Range:50%-0	
Every single	A Control/measure needed	At least two	Most of controls/measures	
controls/measures deemed	substantial changes or two	controls/measures needed	needed substantial changes or	
adequate or just one control	controls showed improvable	substantial changes or more	showed improvable aspects in	
showed improvable aspects in	aspects in order to optimize	controls showed improvable	order to optimize monitoring	
order to optimize monitoring	monitoring system considered	aspects in order to optimize	controls considered not	
system considered mainly	mainly satisfactory.	monitoring system considered	satisfactory.	
satisfactory.		not satisfactory.		

The adequacy individual controls/measures assessment and the monitoring system do not include any evaluation of their effectiveness, because next stage object of the risk management system.

The residual or "mitigated" level of risk, defined as risk remained in an activity after the assessment, derives from the combination of the inherent risk level and monitoring system assessment as indicated in the following matrix:

# Rischio residuo/mitigato



Valutazione sistema di controllo

• Interventions Area with Immediate Priority: the inherent risk level in the activities has been assessed as "High" and the monitoring system appears to be "no satisfactory" overall (lacking or crucial) in relation to its ability to mitigate this risk level; it is therefore necessary to define and implement corrective actions to be carried out rapidly, giving priority sensitive activities that present critical control aspects.

Short-Term Interventions Area: the inherent risk level in the activities has been assessed as "Medium/low" and the monitoring system appears to be "no satisfactory" overall (lacking or crucial) in relation to its ability to mitigate this level of risk; it is therefore necessary to define corrective measures to be implemented, giving priority actions in relation to the previous area, but maintaining a constant level of attention to these activities at risk.

Medium -Term Monitoring/Interventions Area: the inherent risk level in the activities has been assessed as "High" and the monitoring system appears to be "satisfactory" overall (adequate or improvable) in relation to its ability to mitigate this risk level; it is therefore necessary to continue control the effective functioning of the monitoring system or the possible presence of organizational, technical and procedural changes. In some cases, the already satisfactory control system has optimization aspects, so as to asset possible intervention, giving priority actions in relation to the previous areas.

• **Opportunity Area**: the inherent risk level in the activities has been assessed as "Medium/low" and the control system appears to be overall "satisfactory" (adequate or improvable) in relation to its ability to mitigate this risk level; therefore, no needs priority actions.

#### **Operating Procedures**

R.P.C.T. annually supports the Company Departments Manager in adequate controls/measures identification and assessment for each risk activities identified in PTPC.

Controls/measures Mapping and Assessment are formalized in self-assessment forms sent to the single activities Managers, in which those controls/measures description and evaluation are identified in reference to each applicable control criteria, as well as any necessary and appropriate corrective actions. These forms are integrated part of this PTPC.

#### 3.5. Process Monitoring

CIP identifies the monitoring system procedures, techniques and frequency for corruption prevention measures, also in order to periodical update them.

Every 15th December of each year, R.P.C.T. publishes on the website in the "Amministrazione Trasparente" section, and sends to CIP Board of Directors a report containing the prevention

activities results carried out with a form set by ANAC, as well as another internal report containing:

- achievement status on goals regarding corruption prevention, as well as transparency and integrity;
- audit performed;
- training conducted;
- assessment performed on incompatibility declarations and foreclosure to confer an assignment according to D.Lgs. no. 39/2013.

In general:

- 1. Afterwards residual risk assessments, some controls/measures may go through corrective actions in order to improve their logical adequacy level. These actions are implemented by Company Department Managers and monitored by R.P.C.T.;
- 2. if residual risk assessments are positive and it is no need corrective actions, the controls/measures will be monitored with specific tests in order to assess their operational effectiveness. These assessment reports, included in the intervention plan that R.P.C.T. shares with OdV, with the UPCCIA support. The whole process is defined in a specific Company Procedure. Furthermore, the competent departments receive the assessment reports with tips

### 3.6. Roles and Responsibilities

"Corruption" risk management is a cross, ongoing and iterative process that provides for active participation and involves top management bodies, managers, staff and collaborators, who must apply corruption risk prevention actions.

Anti-corruption Plan 2013, states: "all departments employees involved in the activity shall maintain their own responsibility level in relation to actually duties performed. Furthermore, in order to achieve corruption prevention, the manager activity must be closely connected and coordinated with that of all departments employees activities".

Within their own responsibilities, duties and tasks, all employees and collaborators must perform their activities in compliance with the procedures and controls, as well as they must make appropriate and necessary non-compliance reports, also in relation to malfunctions of monitoring system.

The Company Departments Managers perform relevant activities assessments - supported by R.P.C.T. -, monitoring prevention controls/measures adequacy and effectiveness in that activities, as well as implementing any corrective actions identified and, finally, making any appropriate and necessary non-compliance reports, also in relation to malfunctions of management system applied.

The Top Management Bodies must know the organization main risks, the monitoring process, the anti-corruption goals in compliance with the organization mission, as well as the main control activities results and the remedies to be taken.

R.P.C.T. manages and monitors the corruption prevention process, eventual updating and integration needed, supporting the assessment management, auditing the corrective actions to implement.

\*\*\*

The CIP's Committee ("GN"), like CONI policy-making body:

- appoints the CIP Manager in charge of Corruption Prevention and Transparency;
- appoints the Independent Assessment body ("OIV");
- approves the Three-Year Anti-corruption Plan within the legal deadlines;
- receives the annual Internal Report form R.P.C.T.

CIP Chairman:

 in case of missed policy-making bodies meeting within the legal deadlines, they can approve the Three-year Anti-Corruption Plan, ratifying it at the first useful National Council and the Board of Directors Meeting; • can be delegated to make any changes to the PTCP during the year, notifying the first useful meeting of the BoD.

CIP Secretary:

- receives reports from the RPCT about cases of non-support or collaboration, failure or delayed fulfilment of interventions or publication obligations and conflicts of interest;
- notifies the Human Resources Department of cases of non-support and collaboration with the RPCT for the purpose of eventual activation of the most appropriate actions and / or disciplinary proceedings.
- performs the necessary and appropriate actions in the event of reports of conflicts of interest reported by the RPCT.

The Independent Evaluation Body:

- verifies that the Three-year Anti-corruption Plans are consistent with the mission and objectives, if formalised;
- verifies R.P.C.T. Annual Report contents in compliance with Anti-corruption Plan goals and transparency goals. For this purpose, the Body itself may ask R.P.C.T. necessary information and documents and may carry out hearings of employees;
- reports to the National Anti-corruption Authority the state of implementation of corruption prevention and transparency measures.

Manager on charge of Corruption Prevention (R.P.C.T.):

- prepares and updates the Three-year Corruption Prevention Plan and sends it to the Board of Directors for approval and publishes it;
- prepares the audit plan, giving information to the OIV;
- supports the managers of the structures in the identification, evaluation and management of potential corruption risks;
- monitors the implementation of corrective interventions by the managers of the structures;
- carries out second level monitoring on the controls and first level prevention measures of activities at risk;
- plans and monitors staff training with risk-based logic;
- reports to the BoD at least once a year or transmits the PTPC and the annual report;
- reports cases of non-support or collaboration, failure or delayed fulfillment of interventions or publication obligations and any other critical issues to the President. In case of inaction of the aforementioned bodies, and if necessary, the RPCT reports directly to the ANAC;

- transmits the annual report on the activities carried out within the legal deadlines to the BoD;
- ascertains any cases of incompatibility and non-compatibility, declares the nullity of the appointments and assesses the application of the sanction pursuant to Legislative Decree 39/13;

receives reports of conflicts of interest detected by the corporate structures through specific forms and reports to the Secretary.

Responsible of corporate structures:

- identify and assess the risks and control measures of the activities for which they are responsible, with the support of R.P.C.T.;
- carry out first level checks and prevention measures;
- implement all the corrective actions identified with the support of the R.P.C.T.;
- make appropriate or necessary alerts to R.P.C.T., also in relation to malfunctions of the internal control system and conflicts of interest detected;

Employees and collaborators involved in corruption risk's area:

- carry out relevant activities in compliance with the procedures established for corruption risk activities;
- carry out appropriate and necessary reports, also in relation to malfunctions of the internal control system;
- sign declarations about conflicts of interest, when it is required.

## 4. APPOINTMENT, POWERS AND DUTIES OF THE RPCT

CIP's RPCT must be able to unbiasedly perform their duties and be protected from possible retaliation. To this end:

- 1. the RPCT term shall last four years, as the timespan between Olympic games;
- 2. the term shall tacitly be renewable for a maximum of three terms;
- 3. it can be revocated for a just cause by the National Board;
- 4. the revocation shall be automatic if criminal proceedings have been initiated against the Officer for corruption;
- 5. in the cases referred to in letters c) and d) above and in case of employment contract termination, art. 15 of Legislative Decree no. 39/2013 shall apply, which requires ANAC to be notified of the dispute so that ANAC can request a review before the termination becomes effective.<sup>5</sup>

The RPCT shall be independent and shall only report directly to the National Board.

The RPCT shall be assigned appropriate and adequate powers to independently and effectively perform their duties, including the power to monitor the actual implementation of control measures provided in the Plan.

In order to perform their duties, the RPCT shall have unrestricted access to relevant company information for their investigation, analysis and monitoring activities; they may request relevant information from any department, which is required to respond.

Where necessary or appropriate, the RPCT may use the advice of the other internal departments in order to have the highest level of specific expertise, continuity of action and availability of dedicated and technically prepared resources.

The RPCT shall have an adequate budget to properly and regularly perform their duties and achieve the Plan's goals.

All those involved in the corruption prevention system must cooperate with the RPCT by providing the information required so that the RPCT can properly perform their task both while preparing and updating the PTPC and during the following phases of measures implementation check and monitoring.

The RPCT and all those working with them, in any capacity whatsoever, must comply with the obligation of confidentiality on all the information they learn while performing their duties. In any case, all information shall be managed according to the relevant legislation in force and, in

<sup>&</sup>lt;sup>5</sup> See also "Rules on the Authority's power to request a review for revocation or discriminative measures adopted against the Anti-Corruption and Transparency Officer (RPCT) for corruption prevention activities", Resolution no. 657 of 18 July 2018.

particular, in compliance with Legislative Decree no. 101 of 10 August 2018 "Adaptation to EU Regulation 2016/679 for personal data protection".

The RPCT must report anomalies and cases of lack of support and cooperation to CIP's Secretary General and to OIV, who notifies the Human Resources Department, which then starts disciplinary proceedings and applies the sanctions set out in the National Collective Labour Agreement and the rules in force.

If the Anti-Corruption and Transparency Officer should fail to fulfil their obligations, the terms of disciplinary liability set out in the National Collective Labour Agreement and the rules in force shall apply. Furthermore, according to art. 1, paragraph 12, of Law 190/2012, if a corruption offence is committed and confirmed by a final judgement, the RPCT is liable according to art. 21 of Legislative Decree 165/2001, as amended, and can also be charged of fiscal damage and damage to CIP's public image, unless the RPCT can prove that they:

- prepared the PTPC before the fact and complied with the requirements of Law 190/2012 about their duties;
- supervised PTPC implementation and compliance.

## **5.** WHISTLEBLOWING

CIP adopt a whistleblowing system in accordance with article 54-bis of the D.Lgs. no. 165/2001, as amended by art. 1 of Law no. 179/2017, concerning the protection of whistleblower of crimes or anomalies they became aware in the context of the public or private employment relationship.

Whistleblowing coming from employees that, in their own working duties, became aware of misconducts are regulated by the dedicated procedure (DRU 21 "Report Management for Whistleblowing -").

Whistleblowing submission and management takes place through a specific Company intranet application, who guarantees to whistleblowers confidentiality on privacy among all the process.

The obligation to report through the intranet application applies to all departments in order to prevent and verify all measures or behaviors not compliant with corporate policies or national legislation. Intranet application will also highlight prevention measures and frauds.

The obligation refers primarily to corporate departments or units that manage processes exposed to corruption risks. Apply the following general provisions:

• managers and staff, primarily those working on corruption risk activities, have to monitor the controls performed (first level control) and report anomalies, lacks or frauds;

• reports, related to the commission or the reasonable risks of commission of corruption crimes or not compliant with Plan and Code of Ethics, must be transmitted.

The procedure clarifies that no retaliatory actions and no prejudice will happen after reporting if done in good faith.

Pursuant to law, is recalled that any retaliatory action put in place after an internal report or addressed to the ANAC or after a report to Judicial Authorities, will be evaluated as invalid and, when verified, sanctioned.

Anyway R.P.C.T. will act in order to guarantee the reporter against any type of retaliation, understood as action that might lead to even only suspect of discrimination or penalization, guaranteeing through dedicated channels, the confidentiality of the identity of the reporter, without prejudice to the law obligations in protection of the rights of the Society or the people erroneously or bad faith accused.

In this regard:

• in the area of criminal actions, the identity of the reporter is secret within the limits of the art. 329 of the Italian Civil Code;

• in the area of the legal action in the Court of Auditors, the identity of the reporter can't be revealed until the conclusion of preliminary investigations;

• • in the area of the disciplinary proceeding, the identity of the reporter can't be revealed, where the objection of disciplinary proceedings is validated on clear verification and other in compliance to the report.

The report-notification is also excluded from the right of access to the documents according to art. 22 and following in Law no. 241/90.

R.P.C.T. annually sends to every employee a communication of the existence and the modality of usage of the whistleblowing system.

CIP manage the reports done by employees and partners, though anonymous application "whistleblowing" into the corporate intranet with the final details that can be found in the available manual. This system guarantees confidentiality for the identity of the reporter and even the anonymous report though an informatics system that gathers all the data, but these are not accessible and recognizable by the bureau in charge of the reports management.

The preliminary activities for the reports start from UPCCIA, who periodically verifies the presence of reports or after the automatic alert. Later, this department gives the information according to the respective competences of R.P.C.T. and OdV of CPI, who evaluate if the warning is in good faith and correctly described, or considered mala fides.

In case where the report is objectively confirmed such as some critical aspects have been pointed out, ODV/RPCT inform the SG of CIP and, if appropriate, they request to DRU to evaluate to start a disciplinary action.

SG/AD will take action considered necessary and appropriate in relation to what reported by OdV/R.P.C.T. and will communicate the information to the competent authorities.

# **6.** HUMAN RESOURCES TRANING

Law 190/2012 includes a series of training measures for Human Resources working in the Body.

The purpose of "informative" activities is to disseminate regulatory principles and put CIP activities risk profiles into context.

Training does not mean simply reading the rules. It must also cover procedures, help building and keeping an ethical, cultural, responsive environment and avoid maladministration and illegal behaviour.

# **7. CORRUPTION PREVENTION GOALS**

CIP's PTCP, in line with 2019 PNA, endorses and confirms the following strategic goals for the three-year period 2020-2022:

- reducing the likelihood of corruption events;
- increasing the ability to detect corruption cases and improving response times;
- creating a corruption-unfriendly environment.

\*\*\*

In order to achieve the strategic goals, CIP's RPCT established the following specific goals for 2020, which will be implemented with IAAC and, if necessary, external support:

Specific goal 2020		Reference strategic goal	Timeframe
1	Completion of corruption	Reducing the likelihood of corruption	January -
	prevention procedures.	events.	September
		Creating a corruption-unfriendly	
		environment.	
2	Implementation of	Reducing the likelihood of corruption	February –
	information flows to RPTC.	events.	April

# **8.** TRANSPARENCY OBLIGATIONS

Transparency is understood as full access to information containing public administrations organisation and activities, in order to encourage widespread public scrutiny over the fulfilment of institutional duties and the use of public resources. Transparency, in compliance with rules on state secret, official secret, statistical secret and personal data protection, helps implementing democratic principles and constitutional principles of equality, impartiality, good performance, responsibility, public resource effectiveness and efficiency, integrity and loyalty in serving the nation. It is a guarantee of individual and collective freedoms and civil, political and social rights. It complements the right to good administration and helps creating an open administration at the service of the public.

As already stated in the foreword, Legislative Decree no. 97 of 25 May 2016 on Revising and Simplifying anti-corruption, disclosure and transparency provisions has made numerous changes to transparency rules governed by Legislative Decree no. 33 of 14 March 2013 on Reorganising rules governing information disclosure, transparency and dissemination by public administrations: it reinforced their value as a principle guiding the organisation and activity of public administrations and their relations with the public.

CIP achieves transparency by publishing documents, information and data about the Committee's organisation and activities on its institutional website and the public has the right to access the website directly and immediately, without authentication or identification. To ensure full access to the information published, a dedicated section called "Transparent Administration" has been added to CIP's institutional website home page, just like all public administration websites. This section contains data, information and documents published according to the above mentioned rules in force.

Each administration, and therefore CIP as well, adopts this Three-Year Corruption Prevention and Transparency Plan, to be updated every year, which contains the actions planned to ensure an adequate level of transparency, legality and the development of an integrity-based culture. For maximum transparency, the measures contained in said Plan are directly linked to the Biennial Services and Supplies Plan as per art. 21 of Legislative Decree 50/2016, also published in Transparent Administration, under the section Calls for Tender and Contracts.

Also, data about the following must be published:

- a) policy-making, administrative and management bodies, with an indication of their own powers (for each member: deed of appointment, curriculum, pay, data on other public offices held, own and family members up to the second degree's tax return);
- b) how departments are organised, names of human resources assigned to each department and Department Managers and Heads, in the form of an organisational chart;
- c) list of telephone numbers and institutional and certified dedicated e-mail accounts;
- d) associates and consultants (deed of appointment, CV, pay, yearly statement on the absence of ineligibility and incompatibility causes as per Legislative Decree no. 39 of 8 April 2013, summary of data on consulting assignments according to art. 15, paragraph 1, letter c) of Legislative Decree no. 33 of 14 March 2013 and art. 14 of Legislative Decree no. 97 of 25 May 2016).
- e) National Collective Labour Agreement in force;
- f) lists of measures adopted by policy-making bodies, in particular: authorisation or grant; choice of tenderer to assign works, supplies and services to, including reference to selection procedures chosen according to the code on public procurement on works, services and supplies; agreements concluded by the administration with private parties or other public administrations;
- g) Suppliers Registry;
- h) each year's Budget and Financial Statement, with notes.

The above data are published in the Transparent Administration Section by the RPCT and are supplied by the Managers of the Departments with the highest risk of corruption, which, as we have said several times, are Purchase and Administration Departments.

# **9.** TRANSPARENCY GOALS

In order to make transparency management effective, efficient and keep compliance with the law, the specific goal for 2020 is the following:

Specific goal 2020	Reference strategic goal	Timeframe
1Completing the public Rules/FAQ according to Legislative Decree97/16 and to relevant ANAC guidelines.	Increasing the ability to detect corruption cases and improving response times	January- April

### 9.1 Transparency management process

Transparency is intended as a complementary element to achieve the goals of the shared Three-Year Corruption Prevention Plan. It helps to root and develop the concept of "transparent administration" and reduces the possibility of creating corruption-friendly environments.

In order to implement the principles of transparency and data accessibility and to foster an open administration at the service of the public, the following certified e-mail address has been created:

### responsabiletrasparenza@cert.coni.it

The transparency management process covers both disclosure obligations management and the achievement of specific goal. Generally, the RPCT requests CIP's department heads the data needed to comply with legal obligations and then they send it for publication through CONINet, that manages the corporate website.

The RPCT shall report cases where disclosure obligations have not been fulfilled or are delayed to CIP's National Board, to the OIV, or, if necessary, directly to the Authority, so that disciplinary measures can be taken.

After receiving notifications from the RPCT about failure or delay in complying with disclosure obligations, the OIV will report, upon request, to ANAC on the verification of the exact compliance with transparency obligations required by the rules in force.

The Internal Auditing and Corporate Compliance department (IACC) actively supports the RPCT when submitting requests to relevant Departments and publishing data.

The Departments shall provide the requested data and documents in a timely and complete manner, as far as it is in their capacity.

The following table shows which data and documents to be published each Department or office shall collect and submit.

SCHEMA ADEMPIMENTI "AMMINISTRAZIONE TRASPARENTE" EX D.LGS.33/13 DI CIP Review sito Comitato Italiano Paralimpico - AMMINISTRAZIONE TRASPARENTE - come da schema allegato alla Delibera ANAC. N. 1134 del 08.11.17				
ADEMPIMENTO (I livello)	CONTENUTI	Rif.to normativo	Owner	
Disposizioni generali	1) Piano Triennale prevenzione e corruzione 2) Atti generali 3) Codice Etico	d.lgs.33/13 art.10 art.12	INTERNAL AUDITING - CORPORATE COMPLIANCE di Sport e Salute S.p.A.	
Organizzazione	<ol> <li>Titolari di incarichi di amministrazione, di direzione o di governo (salvo gratuiti):         <ol> <li>Giunta Nazionale;</li> <li>Presidente;</li> <li>Segretario Generale (organo amministrativo di vertice);</li> </ol> </li> <li>Per tutti i soggetti 1):         <ol> <li><u>Dati</u>:</li> <li>compensi (indennità e gettoni)</li> <li>importi viaggi</li> </ol> </li> <li><u>Documenti:</u> <ol> <li>atto di nomina con indicazione della durata</li> <li>V</li> <li>dichiarazione predisposta secondo modello e contenente:                 <ul></ul></li></ol></li></ol>	d.lgs. 33/13 art. 13 art. 14 d.lgs. 39/13 art.20	UFFICIO ORGANI COLLEGIALI SEGRETERIA GENERALE	
	<ol> <li>2) Sanzioni per mancata comunicazione dei dati</li> <li>3) Articolazione degli uffici         organigramma con indicazione competenze (Sport e Salute S.p.a.)</li> <li>4) Telefono e posta elettronica: dati: elenco completo numeri e caselle mail e pec degli uffici</li> </ol>			
Consulenti e collaboratori	Incarichi consulenti e collaboratori. <u>Dati</u> oggetto di pubblicazione per ciascun componente: i) <u>estremi</u> atto di conferimento, durata, ragione, oggetto incarico, soggetti percettori e compenso <u>Documenti</u> oggetto di pubblicazione: ii) dichiaraz. dati relativi allo svolgimento di incarichi o la titolarità di cariche in enti di diritto privato regolati o finanziati dalla pubblica amministrazione o lo svolgimento di attività professionali iii) cv	d.lgs. 33/13 art. 14 art. 15 d.lgs 39/13 art.20	TUTTI GU UFFICI	
Personale	OIV: <u>Dati</u> : - nominativi, estremi conferimento incarico, durata e compensi <u>Documenti</u> : - Dichiarazioni ex art. 14 d.lgs. 150/2009 - cv		Il CIP si avvale delle risorse umane della Sport e salute Spa, che ha assunto in carico tutto il personale già presente alle dipendenze del CIP, secondo il disposto di cui all'art. 17, comma 4, del Decreto Legislativo n. 43 del 27 febbraio 2017	
Performance	Premialità: criteri di distribuzione dei premi al personale e ammonatere aggregato dei premi effettivamente distribuiti	d.lgs. 33/13 art.20	Il CIP si avvale delle risorse umane della Sport e salute Spa, che ha assunto in carico tutto il personale già presente alle dipendenze del CIP, secondo il disposto di cui all'art. 17, comma 4, del Decreto Legislativo n. 43 del 27 febbraio 2017	
Provvedimenti	<u>Provvedimenti organi di indirizzo politico</u> Accordi stipulati dall'amministrazione con soggetti privati o con altre amministrazioni pubbliche	d.lgs. 33/13 art. 23	UFFICIO STATUTI CONVENZIONI E SCUOLA per i dati relativi a istituti scolastici e altre amministrazioni pubbliche UFFICIO PREPARAZIONE PARALIMPICA per i dati relativi ad atleti e società	

Follows

Review sito Comitato Italiano Paralimpico - AMMINISTRAZIONE TRASPARENTE - come da schema allegato alla Delibera ANAC. N. 1134 del 08.11.17					
ADEMPIMENTO (I livello)	CONTENUTI	Rif.to normativo	Owner		
Bandi di gara e contratti	<ol> <li><u>Dati</u> oggetto di pubblicazione in tabelle riassuntive per ogni procedura         <ul> <li>Codice Identificativo Gara (CIG); - Struttura proponente; - Oggetto del bando; - Elenco degli operatori invitati a             presentare offerte/Numero di offerenti che hanno partecipato al procedimento; - Aggiudicatario; - Importo di             aggiudicazione; - Tempi di completamento dell'opera servizio o fornitura; - Importo delle somme liquidate; -             procedura di scelta del contraente; - la composizione della commissione giudicatrice</li> </ul> </li> <li><u>Documenti</u> oggetto di pubblicazione per ogni procedura (art. 29 d.lgs. 50/2016):         <ul> <li>a - il provvedimento (entro 2 giorni);</li> </ul> </li> </ol>	L.190/12 art.1 c.32 d.lgs.33/13 art. 37 Delibera ANAC n. 39/13	UFFICIO ACQUISTI E LOGISTICA		
	<ul> <li>b - il provvedimento che determina le ammissioni all'esito delle valutazioni dei requisiti soggettivi, economico- finanziari e tecnico-professionali (entro 2 giorni);</li> <li>c - i curricula dei componenti della commissione giudicatrice;</li> <li>d - i resoconti della gestione finanziaria dei contratti al termine dell'esecuz.</li> <li>e - elenchi ufficiali di operatori economici riconosciuti e delle certificazioni (albo);</li> </ul>	art. 4 d.lgs.50/16 art. 29			
	<ul> <li>3) Ulteriori documenti sottoposti a pubblicazione (ex d.lgs. 50/2016):</li> <li>Programma biennale degli acquisti di beni e servizi, e relativi aggiornamenti annuali (art. 21);</li> <li>Programma triennale dei lavori pubblici, e relativi aggiornamenti annuali (art. 21);</li> <li>Avviso di preinformazione artt. 70, 72, 73 e 98 d.lgs. 50/16;</li> <li>Delibera a contrarre;</li> <li>Avvisi, bandi ed inviti artt. 36, 72, 73, 114 e 122 d.lgs. 50/16;</li> <li>Avvisi sui risultati della procedura di affidamento artt. 72, 73 e 98 d.lgs. 50/16;</li> <li>Avvisi sul sistema di qualificazione artt. 72, 73 e 127 d.lgs. 50/16</li> </ul>				
Sovvenzioni, contributi, sussidi, vantaggi economici	<ol> <li>Atti di determinazione dei criteri e modalità di concessione per contributi e vantaggi superiori a 1.000 euro:         <ul> <li>a) ente dell'impresa o dell'ente e i rispettivi dati fiscali o il nome di altro soggetto beneficiario;</li> <li>b) l'importo del vantaggio economico corrisposto;</li> <li>c) la norma o il titolo a base dell'attribuzione;</li> <li>d) l'ufficio e il funzionario o dirigente responsabile del relativo procedimento amministrativo;</li> <li>e) la modalita' seguita per l'individuazione del beneficiario;</li> <li>f) al morgetto selezionato e al curriculum del soggetto incaricato.</li> </ul> </li> </ol>	d.lgs.33/13 art. 26 art. 27 art. 26 c. 1 d.lgs. 33/13	UFFICIO PREPARAZIONE PARALIMPICA per i dati e i documenti relativi a: Federazioni sportive paralimpiche Discipline sportive paralimpiche Enti di promozione Altri organismi sportivi SPORTS DEPARTEMENT per dati e documenti relativi a società		
Bilanci	A) Bilanci preventivi e consuntivi con allegati B) Entrate e Spese in formato tabellare	d.lgs. 33/13 art. 29	sportive e atleti UFFICIO AMMINISTRAZIONE		
Beni immobili e gestione patrimonio	Dati: 1) Tabella relativa al patrimonio immobiliare - elenco impianti sportivi e immobili con loro indirizzo 2) Tabella relativa alle locazioni passive - info relative all'immobile con destinazione d'uso, indirizzo, locatario, canone annuo	d.lgs 33/13 art. 30	UFFICIO ACQUISTI		
Controlli e rilievi sull'amministrazione	Nominativi OIV Documenti: 1) attestazioni OIV 2) relazione dei revisori (ora alleg. al bilancio) 3) I rilievi della Corte dei Conti (Tutti, recepiti e non recepiti, su organizzazione e attività o singoli atti)	d.lgs.33/13 art.31 L.190/12 art.1 c.8 bis	INTERNAL AUDITING E CORPORATE COMPLIANCE		
<sup>9</sup> agamenti Jell'amministrazione	Dati sui pagamenti A) elenco pagamenti per importo, tipologia spesa e beneficiario Indicatore di tempestività dei pagamenti B) indicatore di tempestività dei pagamenti c) ammontare complessivo dei debiti e numero delle imprese creditrici	dlgs 33/13 art.4 bis art.33	UFFICIO AMMINISTRAZIONE		
	Prevenzione della Corruzione: A) PTCP B) Nominativo e recapito RPCT C) Relazione RPCT (entro il 15 dicembre di ogni anno prorogata al 31 gennaio) D) Atti accrt. Violazioni del 39/13 Accesso civico : Accesso civico e generalizzato	d.lgs. 33/13 art. 5 art. 7 bis art. 10 art. 43 L. 241/90 art. 2	INTERNAL AUDITING E CORPORATE COMPLIANCE		
Ntri contenuti	Nome del RPCT a cui rivolgere la richiesta di accesso civico e nomi Uffici competenti a cui presentare le richieste nonché le modalità di esercizio di tale didirtto, con indicazione dei recapiti telefonici e delle caselle di posta elettronica istituzionale Registro degli accessi	L.190/12 art. 1 d.lgs 39/13 art. 18 Linee Guida ANAC FOIA (del. 1309/2016)			